Senate Bill 196

By: Senators Jones II of the 22nd, Henson of the 41st, Butler of the 55th, Jones of the 10th, Seay of the 34th and others

## A BILL TO BE ENTITLED AN ACT

- 1 To amend Chapter 2 of Title 21 of the Official Code of Georgia Annotated, relating to
- 2 elections and primaries in general, so as to provide for new voting systems for use in
- 3 elections in this state; to provide for definitions; to provide for the qualifications of such
- 4 systems; to provide for the reimbursement of certain costs; to provide for ballot marking
- 5 devices; to provide for audits; to provide for conforming changes; to provide for related
- 6 matters; to provide for an effective date; to repeal conflicting laws; and for other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

8 SECTION 1.

- 9 Chapter 2 of Title 21 of the Official Code of Georgia Annotated, relating to elections and
- 10 primaries in general, is amended by revising paragraphs (2), (4.1), and (18) of Code
- 11 Section 21-2-2, relating to definitions, and by adding new paragraphs to read as follows:
- 12 "(2) 'Ballot labels marking device' means the cards, paper, or other material placed on the
- 13 front of a voting machine containing the names of offices and candidates and statements
- of questions to be voted on a pen, pencil, or similar writing tool, or an electronic ballot
- marker designed for use in marking ballots printed on durable paper so that its
- human-readable and verifiable mark may be detected as a vote so cast by an elector and
- 17 <u>then counted by a ballot scanner</u>.
- 18 (2.1) 'Ballot scanner' means an electronic recording device which receives an elector's
- ballot and tabulates the votes on the ballot by its own devices; also known as a 'tabulating
- 20 <u>machine.'</u>"

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- 21 "(4.1) 'Direct recording electronic' or 'DRE' voting equipment means a computer driven
- 22 <u>computer-driven</u> unit for casting and counting votes on which an elector touches a video
- screen or a button adjacent to a video screen to cast his or her vote. <u>Such term shall not</u>
- 24 <u>include ballot marking devices or electronic ballot markers.</u>

25 (4.2) 'Durable paper' means paper that is sufficiently sturdy to withstand repeated handling and long-term storage for the purposes of tabulation, scanning, retabulation, 26 27 audits, and recounts." 28 "(7.1) 'Electronic ballot marker' means an electronic device that does not compute or retain votes; may integrate components such as a printer, touch screen monitor, audio 29 30 output, and a navigational keypad; and uses electronic technology to mark a paper ballot 31 at the direction of an elector in a manner that such elector can independently verify that 32 the ballot was marked as such elector desired." 33 "(18) 'Official ballot' means a ballot, whether paper, mechanical, or electronic, which is furnished by the superintendent or governing authority in accordance with Code 34 Section 21-2-280, including ballots read by optical scanning tabulators human-readable 35 36 marks or text on durable paper that may be elector verified and counted as votes so cast 37 by ballot scanners. An electronic image of a scanning ballot shall not be considered an official ballot." 38 39 "(19.1) 'Optical scanning voting system' means a system utilizing scanning ballots on 40 which electors cast votes with a ballot marking device or electronic ballot marker after 41 which such votes are counted by ballot scanners through optical or digital technology." 42 "(32.1) 'Scanning ballot' means a ballot printed on durable paper designed to be marked 43 by an elector with a ballot marking device or electronic ballot marker or a blank durable 44 paper ballot designed to be used in a ballot marking device or electronic ballot marker 45 which then prints a ballot which can be read by the elector and is then capable of being 46 inserted into a ballot scanner which can read and tabulate such votes."

47 SECTION 2.

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Said chapter is further amended by revising paragraph (15) of subsection (a) of Code Section 21-2-50, relating to the powers and duties of the Secretary of State and prohibition against serving in a fiduciary capacity, as follows:

"(15) To develop, program, build, and review ballots for use by counties and municipalities on direct recording electronic (DRE) voting systems in use in the this state."

54 SECTION 3.

- Said chapter is further amended by revising subsection (a) of Code Section 21-2-267, relating to equipment, arrangement, and storage at polling places, as follows:
- 57 "(a) The governing authority of each county and municipality shall provide and the 58 superintendent shall cause all rooms used as polling places to be provided with suitable 59 heat and light and, in precincts in which ballots are used, with a sufficient number of voting

compartments or booths with proper supplies in which the electors may conveniently mark their ballots, with a curtain, screen, or door in the upper part of the front of each compartment or booth so that in the marking thereof they may be screened from the observation of others. A curtain, screen, or door shall not be required, however, for the self-contained units used as voting booths in which direct recording electronic (DRE) voting units or electronic ballot markers are located if such booths have been designed so as to ensure the privacy of the elector. When practicable, every polling place shall consist of a single room, every part of which is within the unobstructed view of those present therein and shall be furnished with a guardrail or barrier closing the inner portion of such room, which guardrail or barrier shall be so constructed and placed that only such persons as are inside such rail or barrier can approach within six feet of the ballot box and voting compartments, or booths, or voting machines, as the case may be. The ballot box and voting compartments or booths shall be so arranged in the voting room within the enclosed space as to be in full view of those persons in the room outside the guardrail or barrier. The voting machine or machines shall be placed in the voting rooms within the enclosed space so that, unless its construction shall otherwise require, the ballot labels on the face of the machine can be plainly seen by the poll officers when the machine is not occupied by an elector. In the case of direct recording electronic (DRE) voting units or electronic <u>ballot markers</u>, the <u>units devices</u> shall be arranged in such a manner as to ensure the privacy of the elector while voting on such units devices, to allow monitoring of the units devices by the poll officers while the polls are open, and to permit the public to observe the voting without affecting the privacy of the electors as they vote."

82 SECTION 4.

Said chapter is further amended by revising Code Section 21-2-293, relating to correction of mistakes and omissions on ballot, as follows:

85 "21-2-293.

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(a) If the election superintendent discovers that a mistake or omission has occurred in the printing of official ballots or in the programming of the display of the official ballot on DRE voting equipment or electronic ballot markers for any primary or election, the superintendent is authorized on his or her own motion to take such steps as necessary to correct such mistake or omission if the superintendent determines that such correction is feasible and practicable under the circumstances; provided, however, that the superintendent gives at least 24 hours notice to the Secretary of State and any affected candidates of the mistake or omission prior to making such correction.

(b) When it is shown by affidavit that a mistake or omission has occurred in the printing of official ballots or in the programming of the display of the official ballot on DRE voting

equipment or electronic ballot markers for any primary or election, the superior court of the proper county may, upon the application of any elector of the county or municipality, require the superintendent to correct the mistake or omission or to show cause why he or she should not do so."

100 SECTION 5.

- Said chapter is further amended by revising Code Section 21-2-300, relating to provision of new voting equipment by state, contingent upon appropriations, county responsibilities,
- education, and county and municipal contracts for equipment, as follows:
- 104 "21-2-300.
- 105 (a) Provided that the General Assembly specifically appropriates funding to the Secretary
  106 of State to implement this subsection, the The equipment used for casting and counting
  107 votes in county, state, and federal elections shall, by the July, 2004, primary election and
  108 afterwards, be the same in each county in this state and shall be provided to each county
  109 by the state, as determined by the Secretary of State. On and after July 1, 2019, all county,
  110 state, and federal elections in this state shall be conducted utilizing an optical scanning
- state, and federal elections in this state shall be conducted utilizing an optical scanning
   voting system. Each precinct shall be provided with one electronic ballot marker.
- (b) Each county shall, prior to being provided with voting equipment by the state, provide
- polling places that are adequate for the operation of such equipment including, if necessary,
- the placement within the polling places of a sufficient number of electrical outlets and
- telephone lines.
- (c) Each county shall, prior to being provided with voting equipment by the state, provide
- or contract for adequate technical support for the installation, set up, and operation of such
- voting equipment for each primary, election, and special primary and special election as
- the Secretary of State shall determine by rule or regulation.
- 120 (d) The Secretary of State shall be responsible for the development, implementation, and
- provision of a continuing program to educate voters, election officials, and poll workers
- in the proper use of such voting equipment. Each county shall bear the costs, including
- transportation, subsistence, and lodging, incurred by its election and registration officials
- in attending courses taught by or arranged by the Secretary of State for instruction in the
- use of the voting equipment.
- (e)(1) Counties shall be authorized to contract with municipal governments for the use
- of such voting equipment in municipal elections under terms and conditions specified by
- the Secretary of State to assure that the equipment is properly used and kept secure.
- 129 (2) Notwithstanding the provisions of Code Section 21-2-45, counties may not levy a fee
- for use of state owned voting equipment but may require municipalities to reimburse the

county for the actual expenses related to the election or elections that are subject to the

- county and municipal contract.
- (f) On and after July 1, 2019, no primaries, elections, or runoffs shall be conducted on
- direct recording electronic (DRE) voting systems in this state."

135 **SECTION 6.** 

- 136 Said chapter is further amended by revising Code Section 21-2-365, relating to requirements
- 137 for use of optical scanning voting systems, as follows:
- 138 "21-2-365.
- No optical scanning voting system shall be adopted or used unless it shall, at the time,
- satisfy the following requirements:
- (1) It shall provide facilities for voting for such candidates as may be nominated and
- upon such questions as may be submitted;
- 143 (2) It shall permit each elector, in one operation per ballot, to vote for all the candidates
- of one party or body for presidential electors;
- 145 (3) Except as provided in paragraph (2) of this Code section for presidential electors, it
- shall permit each elector, at other than primaries, to vote a ticket selected from the
- nominees of any and all parties or bodies, from independent nominations, and from
- persons not in nomination;
- (4) It shall permit each elector to vote, at any election, for any person and for any office
- for whom and for which he or she is lawfully entitled to vote, whether or not the name
- of such person or persons appears upon a ballot as a candidate for election; to vote for as
- many persons for an office as he or she is entitled to vote for; and to vote for or against
- any question upon which he or she is entitled to vote;
- (5) An optical scanning tabulator A ballot scanner used in such system shall preclude the
- 155 counting of votes for any candidate or upon any question for whom or upon which an
- elector is not entitled to vote; shall preclude the counting of votes for more persons for
- any office than he or she is entitled to vote for; and shall preclude the counting of votes
- for any candidate for the same office or upon any question more than once;
- (6) It shall permit voting in absolute secrecy so that no person can see or know for whom
- any other elector has voted or is voting, save an elector whom he or she has assisted or
- is assisting in voting, as prescribed by law;
- 162 (7) It shall be constructed of material of good quality in a neat and workmanlike manner;
- 163 (8) It shall, when properly operated, record correctly and accurately every vote cast;
- 164 (9) It shall be so constructed that an elector may readily learn the method of operating
- 165 it; and
- 166 (10) It shall be safely transportable; and

(11) It shall allow the elector to inspect and verify such elector's votes before such ballot 167 is cast and allow for the replacement of such ballot before it is cast if such elector's votes 168 are incorrectly marked; and 169 170 (12) The ballot marked by the elector is the official ballot which shall be used for all tabulations, recounts, audits, and contests." 171 **SECTION 7.** 172 173 Said chapter is further amended by revising subsection (a) of Code Section 21-2-369, relating 174 to printing of ballots and arrangement, as follows: "(a) The ballots shall be printed in black ink upon clear, white, or colored material, of such 175 size and arrangement as will suit the construction of the optical ballot scanner, and in plain, 176 177 clear type so as to be easily readable by persons with normal vision; provided, however, that red material shall not be used except that all ovals appearing on the ballot to indicate 178 179 where a voter should mark to cast a vote may be printed in red ink." **SECTION 8.** 180 Said chapter is further amended by revising Code Section 21-2-372, relating to ballot 181 182 description, as follows: 183 "21-2-372. Ballots shall be of suitable design, size, and stock to permit processing by a tabulating 184 185 machine ballot scanner and shall be printed in black ink on clear, white, or colored material. In counties using a central count tabulating system, a serially numbered strip 186 187 shall be attached to each ballot in a manner and form similar to that prescribed in this 188 chapter for paper ballots." **SECTION 9.** 189 Said chapter is further amended by revising subsections (a) and (b) of Code 190 Section 21-2-374, relating to proper programming, proper order, testing, and supplies, as 191 192 follows: 193 "(a) The superintendent of each county or municipality shall order the proper programming to be placed in each tabulator ballot scanner used in any precinct or central tabulating 194 195 scanning location. 196 (b) On or before the third day preceding a primary or election, including special primaries, special elections, and referendum elections, the superintendent shall have the optical 197 198 scanning tabulators ballot scanners tested to ascertain that they will correctly count the

votes cast for all offices and on all questions. Public notice of the time and place of the test

shall be made at least five days prior thereto; provided, however, that, in the case of a

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runoff, the public notice shall be made at least three days prior thereto. Representatives of political parties and bodies, candidates, news media, and the public shall be permitted to observe such tests. The test shall be conducted by processing a preaudited group of ballots so marked as to record a predetermined number of valid votes for each candidate and on each question and shall include for each office one or more ballots which are improperly marked and one or more ballots which have votes in excess of the number allowed by law in order to test the ability of the optical scanning tabulator ballot scanner to reject such votes. The optical scanning tabulator ballot scanner shall not be approved unless it produces an errorless count. If any error is detected, the cause therefor shall be ascertained and corrected; and an errorless count shall be made before the tabulator ballot scanner is approved. The superintendent shall cause the pretested tabulators ballot scanners to be placed at the various polling places to be used in the primary or election. superintendent shall require that each optical scanning tabulator ballot scanner be thoroughly tested and inspected prior to each primary and election in which it is used and shall keep such tested material as certification of an errorless count on each tabulator ballot scanner. In counties using central count optical scanning tabulators ballot scanners, the same test shall be repeated immediately before the start of the official count of the ballots and at the conclusion of such count. Precinct tabulators ballot scanners shall produce a zero tape prior to any ballots being inserted on the day of any primary or election."

220 **SECTION 10.** 

Said chapter is further amended by revising Code Section 21-2-375, relating to delivery of equipment to polling places, protection for equipment, and required accessories, as follows:

223 "21-2-375.

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- 224 (a) In counties using precinct <del>count optical scanning tabulators</del> <u>based ballot scanners</u>, the 225 superintendent shall deliver the proper <del>optical scanning tabulator</del> <u>ballot scanner</u> to the 226 polling places at least one hour before the time set for opening of the polls at each primary 227 or election and shall cause each to be set up in the proper manner for use in voting.
- 228 (b) The superintendent shall provide ample protection against molestation of and injury 229 to the optical scanning tabulator ballot scanner and, for that purpose, shall call upon any 230 law enforcement officer to furnish such assistance as may be necessary; and it shall be the 231 duty of the law enforcement officer to furnish such assistance when so requested by the 232 superintendent.
- 233 (c) The superintendent shall at least one hour before the opening of the polls:
- 234 (1) Provide sufficient lighting to enable electors, while in the voting booth, to read the 235 ballot, which lighting shall be suitable for the use of poll officers in examining the booth; 236 and such lighting shall be in good working order before the opening of the polls;

237	(2) Prominently post directions for voting on the optical scanning ballot within the voting
238	booth; at least two sample ballots in use for the primary or election shall be posted
239	prominently outside the enclosed space within the polling place;
240	(3) Ensure that the precinct count optical scanning tabulator based ballot scanner shall
241	have a seal securing the memory pack in use throughout the election day; such seal shall
242	not be broken unless the tabulator ballot scanner is replaced due to malfunction; and
243	(4) Provide one electronic ballot marker for the precinct; and
244	(4)(5) Provide such other materials and supplies as may be necessary or as may be
245	required by law."
246	SECTION 11.
247	Said chapter is further amended by revising Code Section 21-2-377, relating to custody and
248	storage when not in use, as follows:
249	"21-2-377.
250	(a) The superintendent shall designate a person or persons who shall have custody of the
251	optical scanning tabulators ballot scanners of the county or municipality when they are not
252	in use at a primary or election and shall provide for his or her compensation and for the
253	safe storage and care of the optical scanning tabulators such ballot scanners.
254	(b) All optical scanning tabulators ballot scanners, when not in use, shall be properly
255	covered and stored in a suitable place or places."
256	SECTION 12.
257	Said chapter is further amended in Article 9, relating to voting machines and vote recorders
258	generally, by adding a new part to read as follows:
259	"Part 6
260	<u>21-2-379.21.</u>
261	Each polling place in this state utilizing optical scanning voting systems shall be equipped
262	with at least one electronic ballot marker that meets the requirements as set forth in this
263	part that is accessible to individuals with disabilities.
264	<u>21-2-379.22.</u>
265	No electronic ballot marker shall be adopted or used in primaries or elections in this state
266	unless it, at the time, satisfies the following requirements:
267	(1) Provides facilities for marking ballots for all candidates and for all referendums or
268	questions for which the elector shall be entitled to vote in a primary or election;

269 (2) Permits each elector, in one operation, to mark a vote for presidential electors for all

- 270 <u>the candidates of one party or body for the office of presidential elector;</u>
- 271 (3) Permits each elector to mark votes, at any election, for any person and for any office
- 272 <u>for whom and for which he or she is lawfully entitled to vote, whether or not the name</u>
- 273 <u>of such person or persons appears as a candidate for election; to mark votes for as many</u>
- 274 persons for an office as he or she is entitled to vote for; and to mark votes for or against
- 275 any question upon which he or she is entitled to vote;
- 276 (4) Precludes the marking of votes for any candidate or upon any question for whom or
- 277 upon which an elector is not entitled to vote; precludes the marking of votes for more
- 278 persons for any office than the elector is entitled to vote for; and precludes the marking
- of votes for any candidate for the same office or upon any question more than once;
- 280 (5) Permits voting in absolute secrecy so that no person can see or know any other
- 281 <u>elector's votes, except when he or she has assisted the elector in voting, as prescribed by</u>
- 282 <u>law;</u>
- 283 (6) Is constructed of good quality material in a neat and workmanlike manner;
- 284 (7) When properly operated, marks correctly and accurately every vote cast;
- 285 (8) Is so constructed that an elector may readily learn the method of operating it; and
- 286 (9) Is safely transportable.
- 287 <u>21-2-379.23.</u>
- 288 (a) The ballot appearance and the display of ballot information on an electronic ballot
- 289 marker shall conform as nearly as practicable to Code Sections 21-2-379.4 and 21-2-379.5.
- 290 (b) The form and arrangement of ballots marked and printed by an electronic ballot marker
- shall be prescribed by the Secretary of State.
- 292 21-2-379.24.
- 293 (a) Any person or organization owning, manufacturing, or selling, or being interested in
- 294 the manufacture or sale of, any type of electronic ballot marker may request that the
- 295 <u>Secretary of State examine such device.</u> Any ten or more electors of this state may, at any
- 296 <u>time, request that the Secretary of State reexamine any such device previously examined</u>
- 297 and approved by him or her. Before any such examination or reexamination, the person,
- 298 persons, or organization requesting such examination or reexamination shall pay to the
- 299 <u>Secretary of State the reasonable expenses of such examination or reexamination. The</u>
- 300 Secretary of State shall publish and maintain on his or her website the cost of such
- examination or reexamination. The Secretary of State may at any time, in his or her
- 302 <u>discretion, reexamine any such device.</u>

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(b) The Secretary of State shall thereupon examine or reexamine such device and shall make and file in his or her office a report, attested by his or her signature and the seal of his or her office, stating whether, in his or her opinion, the type of device so examined can be safely and accurately used by electors at primaries and elections as provided in this chapter. If such report states that such type of device can be so used, such device shall be deemed approved, and devices of its type may be adopted for use at primaries and elections as provided in this chapter. (c) Any device that is not so approved shall not be used at any primary or election and if, upon reexamination, a previously approved device appears to be no longer safe or accurate for use by electors at primaries or elections as provided in this chapter because of an inability to accurately record votes, the approval of the same shall immediately be revoked by the Secretary of State, and no such device shall thereafter be used or purchased for use in this state. (d) Any vendor who completes a sale of an electronic ballot marker that has not been certified by the Secretary of State to a governmental body in this state shall be subject to a penalty of \$100,000.00, payable to the State of Georgia, plus reimbursement of all costs and expenses incurred by the governmental body in connection with such sale. The State Election Board shall have the authority to impose such penalty upon a finding that such a sale has occurred. (e) Once a device has been so approved, any improvement or change that does not impair its accuracy, efficiency, or capacity shall not necessitate a reexamination or reapproval of such device, or of its type. (f) Neither the Secretary of State, nor any custodian, nor the governing authority of any county or municipality or a member of such governing authority, nor any other person involved in the examination process shall have any pecuniary interest in any device or in the manufacture or sale thereof. 21-2-379.25. (a) The superintendent of each county or municipality shall cause the proper ballot design and style to be programmed for each electronic ballot marker which is to be used in any precinct within such county or municipality, shall cause each such device to be placed in proper order for voting, and shall examine each unit before it is sent to a polling place for use in a primary or election to verify that each device is properly recording votes and producing proper ballots. (b) The superintendent may appoint, with the approval of the county or municipal governing authority, as appropriate, a custodian of the electronic ballot markers, and deputy

custodians as may be necessary, whose duty shall be to prepare the devices to be used in

the county or municipality at the primaries and elections to be held therein. Each custodian and deputy custodian shall receive from the county or municipality such compensation as shall be fixed by the governing authority of such county or municipality. Such custodian shall, under the direction of the superintendent, have charge of and represent the superintendent during the preparation of the devices as required by this chapter. The custodian and deputy custodians shall serve at the pleasure of the superintendent and each shall take an oath of office prepared by the Secretary of State before each primary or election, which shall be filed with the superintendent. (c) On or before the third day preceding a primary or election, including special primaries, special elections, and referendum elections, the superintendent shall have each electronic ballot marker tested to ascertain whether it will correctly record the votes cast for all offices and on all questions and produce a ballot reflecting such choices of the elector in a manner that the State Election Board shall prescribe by rule or regulation. Public notice of the time and place of the test shall be made at least five days prior thereto; provided, however, that, in the case of a runoff, the public notice shall be made at least three days prior thereto. Representatives of political parties and bodies, news media, and the public shall be permitted to observe such tests.

356 <u>21-2-379.26.</u>

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357 (a) All electronic ballot markers and related equipment, when not in use, shall be properly

stored and secured under conditions as shall be specified by the Secretary of State.

(b) The superintendent shall store the devices and related equipment under his or her supervision or shall designate another person or entity to provide secure storage of such devices and related equipment when it is not in use at a primary or election. The superintendent shall provide compensation for the safe storage and care of such devices and related equipment if such devices and related equipment are stored by another person or

364 <u>entity.</u>"

365 **SECTION 13.** 

Said chapter is further amended by revising subsection (e) of Code Section 21-2-413, relating to conduct of voters, campaigners, and others at polling places generally, as follows:

"(e) No person shall use photographic or other electronic monitoring or recording devices, cameras, or cellular telephones while such person is in a polling place while voting is taking place; provided, however, that a poll manager, in his or her discretion, may allow the use of photographic devices in the polling place under such conditions and limitations as the election superintendent finds appropriate, and provided, further, that no photography shall be allowed of a ballot or the face of a voting machine; or DRE unit; or electronic

<u>ballot marker</u> while an elector is voting such ballot or machine; or DRE unit; or using such <u>electronic ballot marker</u> and no photography shall be allowed of an electors list, electronic electors list, or the use of an electors list or electronic electors list. This subsection shall not prohibit the use of photographic or other electronic monitoring or recording devices, cameras, or cellular telephones by poll officials for official purposes."

**SECTION 14.** 

Said chapter is further amended by revising Code Section 21-2-482, relating to absentee ballots for precincts using optical scanning voting equipment, as follows:

382 "21-2-482.

Ballots in a precinct using optical scanning voting equipment for use voting by absentee electors shall be prepared sufficiently in advance by the superintendent and shall be delivered to the board of registrars as provided in Code Section 21-2-384. Such ballots shall be marked 'Official Absentee Ballot' and shall be in substantially the form for ballots required by Article 8 of this chapter, except that in counties or municipalities using voting machines, direct recording electronic (DRE) units, or optical ballot scanners, the ballots may be in substantially the form for the ballot labels required by Article 9 of this chapter or in such form as will allow the ballot to be machine tabulated. Every such ballot shall have printed on the face thereof the following: 'I understand that the offer or acceptance of money or any other object of value to vote for any particular candidate, list of candidates, issue, or list of issues included in this election constitutes an act of voter fraud and is a felony under Georgia law.' The form for either ballot shall be determined and prescribed by the Secretary of State. There shall be one electronic ballot marker at the precinct."

**SECTION 15.** 

Said chapter is further amended by revising subsection (k) of Code Section 21-2-493, relating to computation, canvassing, and tabulation of returns; investigation of discrepancies in vote counts; recount procedure; certification of returns; and change in returns, as follows:

"(k) As the returns from each precinct are read, computed, and found to be correct or corrected as aforesaid, they shall be recorded on the blanks prepared for the purpose until all the returns from the various precincts which are entitled to be counted shall have been duly recorded; then they shall be added together, announced, and attested by the assistants who made and computed the entries respectively and shall be signed by the superintendent. The consolidated returns shall then be certified by the superintendent in the manner required by this chapter. Such returns shall be certified by the superintendent not later than 5:00 P.M. on the Monday eighth calendar day following the date on which such election was held and such returns shall be immediately transmitted to the Secretary of State."

409 **SECTION 16.** 

Said chapter is further amended by revising Code Section 21-2-498, which was previously

- 411 reserved, as follows:
- 412 "21-2-498.
- 413 (a) As used in this Code section, the term:
- 414 (1) 'Audit unit' means the ballots cast in a precinct, another identifiable set of ballots,
- such as all the ballots tabulated on one ballot scanner or a batch of ballots, or a single
- ballot or ballot card. The ballots cast in a precinct, another identifiable set of ballots, or
- 417 <u>a single ballot or ballot card may only be used as an audit unit for purposes of this Code</u>
- 418 <u>section if all of the following conditions are satisfied:</u>
- (A) The relevant optical scanner is able to produce a report of the votes cast in the
- 420 precinct, on the specific set of ballots, or on the single ballot or ballot card, except for
- 421 <u>ballot-polling audits;</u>
- 422 (B) That report, known for purposes of this Code section as the 'unofficial audit unit
- results,' is made public for all audit units prior to the commencement of the audit; and
- 424 (C) Each cast ballot of record is assigned to exactly one audit unit.
- 425 (2) 'Ballot-polling audit' means a risk-limiting audit that manually examines individual
- ballots without comparison to unofficial audit unit results.
- 427 (3) 'Contest' for purposes of this Code section means a portion of an election concerning
- 428 an office or concerning a measure for which there is at least one opposing choice on the
- 429 ballot.
- 430 (4) 'Risk-limiting audit' means a hand counted audit of ballots that ensures a large,
- predetermined minimum chance of requiring a full manual tally whenever a full manual
- 432 <u>tally would show an electoral outcome that differs from the unofficial reported outcome</u>
- for the audited contest. The risk limit of a risk-limiting audit is 100 percent minus this
- 434 <u>minimum chance</u>; that is, the risk limit is the largest chance that the audit will not include
- a full manual tally, if that tally would show an electoral outcome that differs from the
- 436 <u>unofficial reported outcome</u>. A risk-limiting audit necessarily involves manually
- inspecting physical ballots to ascertain elector intent. A risk-limiting audit continues to
- 438 <u>inspect ballots manually until either the audit finds strong statistical evidence that the</u>
- 439 <u>unofficial reported outcome agrees with the outcome that a full manual tally of the votes</u>
- 440 would find or a full manual tally has been conducted, in which case, the results according
- 441 <u>to that full manual tally become official results to be certified.</u>
- 442 (5) 'Risk-measuring audit' is a procedure that reports the risk limit for which a
- 443 <u>risk-limiting audit conducted at that risk limit would have stopped on the basis of all the</u>
- 444 evidence that the audit collected, that is, without inspecting additional ballots beyond
- 445 <u>those the audit did inspect.</u>

19 LC 28 9210 446 (6) 'Substantive anonymity' means the inability of an independent observer of a ballot, 447 or replica thereof, to use public records to determine beyond reasonable doubt the identity 448 of the person who marked or caused the ballot to be marked. The Secretary of State shall 449 promulgate rules to define the term 'independent observer' such that the elector and 450 persons associated with the elector, including any person who assisted the elector, are 451 <u>excluded.</u> 452 (7) 'Unofficial final results' means election results published prior to commencement of the audit in the form of sums of individual votes, or when applicable, other records of 453 454 votes per contest tabulated for all eligible and legally cast ballots. 455 (8) 'Unofficial reported outcome' means the name or names of a prevailing candidate or 456 candidates, or decision concerning a measure, as determined from the unofficial final 457 results. 458 (b) Beginning with the 2020 presidential preference primary, the Secretary of State in conjunction with local election superintendents shall be authorized to conduct post-election 459 460 risk-limiting audits for any special or general primary, special or general election, any 461 runoffs of such primaries or elections, or any ballot question, in accordance with requirements set forth by rule or regulation of the State Election Board. 462 463 (c) On and after January 1, 2024, the Secretary of State in conjunction with local election 464 superintendents shall conduct post-election risk-limiting audits for all federal and gubernatorial primary and general elections, any runoff of such elections, and any 465 466 state-wide ballot question, in accordance with requirements set forth by rule or regulation 467 of the State Election Board. 468 (d) In conducting each audits, the Secretary of State and local election superintendents 469 shall: 470 (1) Determine which other contests are required to be audited to a prespecified risk limit. 471 Contests may be added for reasons of expressed public interest or concern after unofficial 472 final results are published pursuant to rules promulgated by the State Election Board. 473 The remaining contests shall be automatically subject to a risk-measuring audit; 474 (2) Set the risk limit for each contest subject to a risk-limiting audit. The risk limit for 475 a contest for state Senate, state House of Representatives, or any contest whose district 476 has more than 50,000 registered electors shall be no larger than 10 percent; 477 (3) Provide notice of the time and place of a public, independently verifiable random

- 4// (3) Provide notice of the time and place of a public, independently verifiable random

  4// selection of ballots or audit units to be manually inspected and of the times and places of
- 478 <u>selection of ballots or audit units to be manually inspected and of the times and places of</u>
- 479 <u>the conduct of audits;</u>
- 480 (4) Make available to the public a report of the unofficial final results for the contest,
- including, if applicable, the results for each audit unit in the contest, prior to the random

482 selection of ballots or audit units to be manually tallied and prior to the commencement 483 of the audit; 484 (5) Make available to the public the evidence that formed the basis for the sample size 485 and random selection of the audit units so that the public can examine the process; 486 (6) Conduct the audit upon tabulation of the unofficial final results; 487 (7) Conduct the audit in public view by manually interpreting the actual ballots that the 488 electors themselves marked or verified, not an image or a duplicated ballot or a bar code associated with the ballot, without access to previous interpretations of the votes on such 489 490 ballots; 491 (8) Subject to selection for audit all eligible cast ballots, including ballots cast in polling places, absentee ballots, advance voting ballots, accepted provisional ballots, and 492 493 hand-marked originals of ballots duplicated to permit machine counting, including both 494 machine counted ballots and hand counted ballots; 495 (9) Treat electronic replicas of each ballot described in paragraph (8) of this subsection 496 as part of the publicly accessible record of the election and subject to retention and 497 preservation for a period no shorter than that for voted paper ballots; (10) Subject to redaction any instance of a ballot described in paragraph (8) of this 498 499 subsection for which substantive anonymity is not achieved to protect elector privacy 500 prior to scanning, tabulation, and possible selection for audit; 501 (11) Treat any ballot selected for audit for which substantive anonymity cannot yet be 502 achieved by redaction and that by law cannot be exposed to the public as inaccessible to 503 the audit, in a manner that guarantees that the audit will not terminate sooner than it 504 would if the elector's intent for such ballot were known; 505 (12) Prior to final certification of the results for all contests, correct any discovered 506 discrepancies in vote interpretation; and 507 (13) When the evidence gained from the manual tally of a random sample of ballots is 508 insufficient to attain the risk limit, the risk-limiting audit shall sample more ballots, continuing until completion of a full manual tally, if needed, to attain the risk limit. The 509 510 vote counts according to the manual tallies of each of the audited units shall replace the 511 corresponding subsets of unofficial final results for the purpose of determining the 512 official certified results and contest outcome. 513 (e)(1) The results of any audits conducted under this Code section shall be published on 514 the website of the Secretary of State within two business days of the audit's completion. (2) If the audit involved a manual tally of one or more entire precincts, then the names 515 516 and numbers of all precincts audited and a comparison of the applicable unofficial audit 517 unit results with the hand counts for each precinct shall be published with the audit results 518 on the website of the Secretary of State.

519	(3) If the audit units are sets of ballots or single ballots or cards, a comparison of the
520	applicable unofficial audit unit results and the results derived from manual examination
521	shall be published on the website of the Secretary of State.
522	(4) For jurisdictions that have equipment incapable of providing a report of elector
523	selections on individual ballots, a ballot-polling audit may be authorized by the Secretary
524	of State.
525	(5) For a ballot-polling audit, the results derived from manual observation of each
526	sampled ballot shall be published on the website of the Secretary of State.
527	(f) The State Election Board shall promulgate rules, regulations, and procedures necessary
528	to implement and administer the provisions of this Code section.
529	(g) In connection with the promulgation of the rules, the Secretary of State and State
530	Election Board shall consult statistical experts with experience in election auditing,
531	equipment vendors, and election superintendents and shall consider best practices for
532	conducting risk-limiting audits."
533	SECTION 17.
534	Said chapter is further amended by revising paragraph (8) of Code Section 21-2-566, relating
535	to interference with primaries and elections generally, as follows:
536	"(8) Willfully tampers with any electors list, voter's certificate, numbered list of voters,
537	ballot box, voting machine, direct recording electronic (DRE) equipment, electronic
538	<u>ballot marker</u> , or tabulating machine"
539	SECTION 18.
540	Said chapter is further amended by revising paragraph (3) of Code Section 21-2-579, relating
541	to fraudulently allowing ballot or voting machine to be seen, casting unofficial ballot, and
542	receiving unauthorized assistance in voting, as follows:
543	"(3) Without having made the affirmation under oath or declaration required by Code
544	Section 21-2-409, or when the disability which he or she declared at the time of
545	registration no longer exists, permits another to accompany him or her into the voting
546	compartment or voting machine booth or to mark his or her ballot or to register his or her
547	vote on the voting machine or direct recording electronic (DRE) equipment or to use an
548	electronic ballot marker; or"
549	SECTION 19.
550	Said chapter is further amended by revising Code Section 21-2-580, relating to tampering
551	with, damaging, improper preparation of, or prevention of proper operation of voting
552	machines, as follows:

- 553 "21-2-580.
- Any person who:
- (1) Unlawfully opens, tampers with, or damages any voting machine <u>or electronic ballot</u>
- 556 <u>marker or tabulating machine</u> to be used or being used at any primary or election;
- 557 (2) Willfully prepares a voting machine or an electronic ballot marker or tabulating
- machine for use in a primary or election in improper order for voting; or
- 559 (3) Prevents or attempts to prevent the correct operation of such <u>voting machine or</u>
- 560 <u>electronic ballot marker or tabulating or voting</u> machine
- shall be guilty of a felony."

562 **SECTION 20.** 

- Said chapter is further amended by revising Code Section 21-2-582, relating to tampering
- with, damaging, or preventing of proper operation of direct recording electronic equipment
- or tabulating device, as follows:
- 566 "21-2-582.
- Any person who tampers with or damages any direct recording electronic (DRE)
- equipment or electronic ballot marker or tabulating computer machine or device to be used
- or being used at or in connection with any primary or election or who prevents or attempts
- 570 to prevent the correct operation of any direct recording electronic (DRE) equipment or
- 571 <u>electronic ballot marker</u> or tabulating <del>computer</del> <u>machine</u> or device shall be guilty of a
- 572 felony."
- **SECTION 21.**
- 574 Said chapter is further amended by revising Code Section 21-2-582.1, relating to penalty for
- voting equipment modification, as follows:
- 576 "21-2-582.1.
- 577 (a) For the purposes of this Code section, the term 'voting equipment' shall mean a voting
- 578 machine, tabulating machine, optical scanning voting system, or direct recording electronic
- voting system, or electronic ballot marker.
- (b) Any person or entity, including, but not limited to, a manufacturer or seller of voting
- equipment, who alters, modifies, or changes any aspect of such voting equipment without
- prior approval of the Secretary of State is guilty of a felony."
- **SECTION 22.**
- Said chapter is further amended by revising Code Section 21-2-587, relating to frauds by poll
- workers, as follows:

- 586 "21-2-587.
- Any poll officer who willfully:
- 588 (1) Makes a false return of the votes cast at any primary or election;
- 589 (2) Deposits fraudulent ballots in the ballot box or certifies as correct a false return of
- 590 ballots;
- (3) Registers fraudulent votes upon any voting machine or certifies as correct a return
- of fraudulent votes cast upon any voting machine;
- 593 (4) Makes any false entries in the electors list;
- (5) Destroys or alters any ballot, voter's certificate, or electors list;
- 595 (6) Tampers with any voting machine, direct recording electronic (DRE) equipment,
- 596 <u>electronic ballot marker</u>, or tabulating <del>computer</del> <u>machine</u> or device;
- (7) Prepares or files any false voter's certificate not prepared by or for an elector actually
- voting at such primary or election; or
- (8) Fails to return to the officials prescribed by this chapter, following any primary or
- election, any keys of a voting machine; ballot box; general or duplicate return sheet;
- tally paper;; oaths of poll officers;; affidavits of electors and others;; record of assisted
- voters; numbered list of voters; electors list; voter's certificate; spoiled and canceled
- ballots; ballots deposited, written, or affixed in or upon a voting machine; DRE,
- 604 <u>electronic ballot marker, or tabulating machine</u> memory cards; or any certificate or any
- other paper or record required to be returned under this chapter
- shall be guilty of a felony and, upon conviction thereof, shall be sentenced to imprisonment
- for not less than one nor more than ten years or to pay a fine not to exceed \$100,000.00,
- 608 or both."

**SECTION 23.** 

- This Act shall become effective upon its approval by the Governor or upon its becoming law
- 611 without such approval.

**SECTION 24.** 

All laws and parts of laws in conflict with this Act are repealed.